

Kankakee Area Transportation Study
Metropolitan Planning Organization

Public Participation Plan



Introduction

The Kankakee County Planning Department, acting as lead staffing agency for the Kankakee Area Transportation Study (KATS) Metropolitan Planning Organization (MPO) for the Kankakee, Illinois Urbanized Area and approved by the KATS Policy Committee, adopts the following Public Participation Plan to promote public involvement in transportation planning.

The intent of the Public Participation Plan is to provide a process for meaningful public input into transportation decision-making. This process includes offering reasonable opportunities for the public to be informed and involved in the development of transportation plans and programs in the metropolitan area. Proactive outreach to educate and inform the public about transportation issues and options, and to elicit input from the public on transportation issues, is integral to the process.

Consistent with the Illinois Open Meetings Act and the principles underlying the FAST Act, outreach is conducted early in the planning process, and is designed to ensure participation by traditionally underserved populations. The metropolitan transportation planning area refers to the City of Kankakee, the Villages of Aroma Park, Bourbonnais, Bradley and Manteno, and the adjoining portions of Kankakee County anticipated to be developed over the next 20-year period, and as defined in the Long Range Transportation Plan.

Therefore, KATS staff shall provide a reasonable opportunity to comment on proposed plans for citizens, affected public agencies, representatives of public transportation employees, freight shippers, providers of freight transportation services, private providers of transportation, representatives of users of public transportation, representatives of pedestrian and bicycle transportation facilities, representatives of persons with disabilities, and other interested parties.

Components or objectives of the existing public involvement process followed by KATS staff have been revised to incorporate elements required of a Public Participation Plan process by 23 CFR Part 450.316 pursuant to Fixing America's Surface Transportation Act (Public Law 114-94). Sections A through C of the Participation Plan address the participation process. Section D addresses the agency consultation process required by the FAST Act of the metropolitan transportation plans and programs.

Section A: Participation Plan Elements

1. Public notification will be provided not fewer than 15 days nor more than 30 days in advance of consideration of action by the Policy Committee of the Kankakee Area Transportation Study on proposed long range (metropolitan) transportation plan updates, transportation improvement programs. Amendments to these planning documents will require a minimum of 7 days public notification prior to approval.
 - a. To provide time for full public review and comment on the draft Public Participation Plan, and pursuant to 23 CFR §450.316(a)(3), public notification will be provided for no less than 45 days in advance of consideration of action on

the Public Participation Plan by the Policy Committee of the Kankakee Area Transportation Study.

- b. The draft Transportation Improvement Program (TIP) will be reviewed by members of the Technical Advisory Committee and will be made available to the general public, as specified below, for review and comment. Pursuant to 23 CFR 450.316, the public review and comment period will extend a minimum of 30 days. Comments during the thirty-day period should be submitted in writing. One public hearing for the TIP will be held prior to its adoption, during which public comments will also be received. A public meeting will be held for TIP amendments as required pursuant to 23 CFR 450.104. Events defined as requiring an amendment to the TIP include major changes to a project, including the addition or deletion of a project or a major change in project cost, project/phase initiation dates, or a major change in design concept or design scope.
 - c. The Long Range Transportation Plan will be available to the general public for a 45 day review and comment period. A public hearing on the Long Range Plan will be held prior to its adoption.
2. A meeting notice will be provided by e-mail to local news media at least one week in advance of each regular Technical Advisory meeting and Policy Committee meeting. Reasonable access to available information about MPO sponsored transportation studies in the metropolitan area will also be provided.
 3. Available resources, including web-based mapping, published maps and illustrations and other graphic data will be used by the MPO to visually convey information related to and improving understanding of metropolitan transportation plans and programs.
 4. Public information related to transportation plans and programs and meeting notices of the Kankakee Area Transportation Study will be provided electronically on the World Wide Web, www.kats-mpo.org, including draft and final versions of the Public Participation Plan. The website will also provide meeting agendas and minutes, information on the purpose, programs and structure of KATS, information on MPO planning projects and studies, and contact information for MPO staff.
 5. Public meetings held by KATS will be held at convenient locations and times. A public comment period will be provided during each regular MPO meeting.
 6. Public input received during the development of the metropolitan transportation plan and the transportation improvement program will be given consideration by the MPO. Significant public comments received will be reported by staff to the Technical Advisory Committee and the Policy Committee.
 7. Outreach efforts seeking input on metropolitan transportation plans and programs from low income and minority households traditionally underserved by existing transportation systems will be continued and documented. All KATS public participation activities shall be conducted to permit involvement by persons with disabilities and by persons with limited English proficiency (by special arrangement).
 8. Public notices advising citizens in the metropolitan area of the availability of draft transportation plans and transportation improvement programs in local public libraries will be continued. Additional opportunity for public comment will be provided if the

final metropolitan transportation plan or transportation improvement program differs significantly from the version initially made available for public review.

9. The implementation of KATS Public Participation Plan will be coordinated with the statewide transportation planning public involvement and consultation processes developed, as appropriate, with agencies and officials responsible for other planning activities within the metropolitan area that are affected by transportation.
10. The overall effectiveness of procedures and strategies contained in the Public Participation Plan to ensure a full and open participation process will be reviewed periodically by the KATS staff.
11. The MPO website www.kats-mpo.org will be advertised in the local daily newspaper of greatest circulation at least one time per year, with instructions detailing how to use the website, and instructions on how to give comment about the subjects open for public comment.
12. Every three years KATS will publish a brochure that informs the public of current transportation activities in the Metropolitan Planning Area. The brochure will provide updates for current projects and committees that serve the Metropolitan Planning Organization.

Section B: Disposition of Significant Comments

1. When significant comments are received on the draft Long Range Transportation Plan or the Transportation Improvement Program as a result of the Public Participation Plan, a summary, analysis, and report on the disposition of comments shall be made as part of the final Long Range Plan and Transportation Improvement Program.

Section C: Agency Consultation on Other Planning Activities

1. As the long range (metropolitan) transportation plan and the transportation improvement program are developed, the MPO shall consult, as appropriate, with agencies and officials responsible for other planning activities in the metropolitan area affected by transportation in order to coordinate planning functions to the maximum extent practicable. Contributions involve the formulation of regional and local planning and development policy, and the implementation of program and project objectives are possible consultation issues.
2. The KATS process for public review, participation and comment on the Transportation Improvement Program serves as the public participation process for the River Valley METRO Mass Transit District Program of Projects.
3. The nature of the consultation shall include comparison of metropolitan plans and transportation improvement programs, as they are developed, with the plans, maps, inventories, and planning documents developed by other agencies. Interested parties, public and private, responsible for planned growth, economic development, environmental protection, airport operations, freight movements, land use management, natural resources, conservation, and historic preservation in the Kankakee Area Transportation Study shall be included in the planning consultation process, as appropriate. Interested parties whose early and continuous involvement

shall be sought include but are not limited to affected public agencies, representatives of public transportation users and employees, freight shippers and providers of freight transportation services, private providers of transportation, representatives of users of pedestrian walkways and bicycle transportation facilities, representatives of the disabled, and citizens. Interested parties shall have access to timely information about transportation issues and decision-making processes and to avenues for direct involvement in the transportation planning process.

4. Metropolitan transportation plans and transportation improvement programs shall be developed with consideration for governmental agencies and non-profit organizations receiving federal assistance from a source other than the U.S. Department of Transportation for the design and delivery of non-emergency transportation services.
5. KATS, in cooperation with the Federal Highway Administration, shall provide to all interested parties access to an annual listing of Federally Obligated Projects.
6. KATS will consider the future development of an operations plan for consulting with other governmental agencies responsible for the development of plans affected by transportation in the metropolitan area.

Section D: Public Participation Plan Evaluation

1. Pursuant to 23 CFR 450.316(a)(1)(x), the KATS staff shall conduct a periodic review of public participation activities and initiatives, and shall revise or amend the Public Participation Plan as needed to enhance public participation in the transportation planning process.
2. Postings to the KATS website shall be inventoried and monitored to assess completeness, timeliness and ease of access. Technology to assess frequency of website viewings shall be used to evaluate the impact of the website in providing information and participation opportunities to interested parties and the public.
3. All meeting agendas and minutes of the Technical Advisory Committee and Policy Committee shall be made available on the KATS website. As practicable, supporting documentation cited in agendas and minutes shall also be made available through the website. Website postings relating to the Committees shall be monitored and evaluated pursuant to Section D, paragraph 2, above.
4. KATS staff shall conduct ongoing assessment of the implementation of the Public Participation Plan elements as set forth in Section A, paragraphs 1-11, above.
5. In addition to the evaluation described in paragraph 4, above, evaluation criteria shall include the elements presented in Table 1, below, which shall be considered by KATS staff, the Technical Advisory Committee and the Policy Committee in assessing the Public Participation Plan:

Table 1		
Participation Tool	Quantitative	Qualitative
Mailing Lists	Number of Additions to Mailing List Diversity of Representation Quantity of Educational Materials Distributed	Concise and Clear Information Portrayed
Planning Department/Committee Meetings/Public Forums	Number of Comments Received Number of Participants Number of Methods Used to Reach Disadvantaged and/or Disabled Citizens Diversity of Attendees	Effectiveness of Meeting Format Meeting Convenience, i.e. Time, Location and Accessibility Use of Public Input in Developing Plan
KATS Website	Number of MPO Documents Number of Site "Hits" per Quarter Number of Comments and Suggestions Submitted	Timeliness of Document Updates Announcement of Meetings Accessibility of Information (Site Format)

1. The Public Participation Plan shall be reviewed every five years (following any update) by KATS staff to assess the effectiveness of its procedures.
 - a. Staff shall submit recommended revisions or amendments to the Technical Advisory Committee and Policy Committee.
 - b. Pursuant to 23 CFR 450.316(a)(3), action by the Policy Committee to adopt revisions to or amendments of the Public Participation Plan shall be preceded by a period of public review and comment of not less than 45 days.

Section E: Interested Parties/Identified Stakeholders

The member agencies of the Kankakee Area Transportation Study are the following:

- The Village of Aroma Park
- The Village of Bourbonnais
- The Village of Bradley
- The Illinois Department of Transportation

The City of Kankakee
The County of Kankakee
Kankakee Valley Airport Authority
The Village of Manteno
The River Valley METRO Mass Transit District

As other agencies are identified as interested parties and identified stakeholders, they will be added as a separate listing from the member agencies.

DATE OF ORIGINAL ADOPTION: August 22, 2007

DATE OF AMENDMENT: June 24, 2009

DATE OF AMENDMENT: January 26, 2011

DATE OF AMENDMENT: October 24, 2012

DATE OF ADOPTION OF REVISED PLAN: October 22, 2014

DATE OF ADOPTION OF REVISED PLAN: August 26, 2020